



To: Members of the Cabinet

Notice of a Meeting of the Cabinet

Tuesday, 18 November 2025 at 2.00 pm

Room 2&3 - County Hall, New Road, Oxford OX1 1ND

If you wish to view proceedings online, please click on this [Live Stream Link](#).

Martin Reeves
Chief Executive

November 2025

Committee Officer: Chris Reynolds

Tel: 07542 029441; E-Mail: chris.reynolds@oxfordshire.gov.uk

Membership

Councillors

| | |
|---------------|--|
| Liz Leffman | Leader of the Council |
| Neil Fawcett | Deputy Leader of the Council and Cabinet Member for Resources |
| Tim Bearder | Cabinet Member for Adults |
| Andrew Gant | Cabinet Member for Transport Management |
| Sean Gaul | Cabinet Member for Children and Young People |
| Kate Gregory | Cabinet Member for Public Health and Inequalities |
| Jenny Hannaby | Cabinet Member for Community Wellbeing and Safety |
| Ben Higgins | Cabinet Member for Future Economy and Innovation |
| Dan Levy | Cabinet Member for Finance, Property and Transformation |
| Judy Roberts | Cabinet Member for Place, Environment and Climate Action |

*The Agenda is attached. Decisions taken at the meeting
will become effective at the end of the working day on 24 November 2025
unless called in by that date for review by the appropriate Scrutiny Committee.
Copies of this Notice, Agenda and supporting papers are circulated
to all Members of the County Council.*

Date of next meeting: 9 December 2025



AGENDA

1. Apologies for Absence

2. Declarations of Interest

- guidance note below

3. Minutes (Pages 1 - 14)

To approve the minutes of the meeting held on 21 October 2025 (**CA3**) and to receive information arising from them.

4. Questions from County Councillors

Any county councillor may, by giving notice to the Proper Officer by 9 am three working days before the meeting, ask a question on an item on the agenda.

The number of questions which may be asked by any councillor at any one meeting is limited to two (or one question with notice and a supplementary question at the meeting) and the time for questions will be limited to 30 minutes in total. As with questions at Council, any questions which remain unanswered at the end of this item will receive a written response.

5. Petitions and Public Address

Members of the public who wish to speak on an item on the agenda at this meeting, or present a petition, can attend the meeting in person or 'virtually' through an online connection.

Requests to present a petition must be submitted no later than 9am ten working days before the meeting.

Requests to speak must be submitted no later than 9am three working days before the meeting.

Requests should be submitted to committeesdemocraticservices@oxfordshire.gov.uk

If you are speaking 'virtually', you may submit a written statement of your presentation to ensure that if the technology fails, then your views can still be taken into account. A written copy of your statement can be provided no later than 9am on the day of the meeting. Written submissions should be no longer than 1 A4 sheet.

6. Appointments

7. Reports from Scrutiny Committees (Pages 15 - 28)

Cabinet will receive the following reports:-

Performance and Corporate Services Overview and Scrutiny Committee report on Business Management and Monitoring Report (with a focus on Children, Education and Families)

Place Overview and Scrutiny Committee Reports on

- a) Verge and Vegetation Management
- b) OxRAIL 2040: Plan for Rail Strategy (TO FOLLOW)

8. Response to motion by Councillor Creed on Children's Centres (Pages 29 - 34)

Cabinet Member: Children and Young People

Forward Plan Ref: 2025/214

Contact: Lisa Lyons, Director of Children's Services

Lisa.lyons@oxfordshire.gov.uk

Report by Director of Children's Services **(CA8)**

The Cabinet is RECOMMENDED to agree the response to the motion passed at Council on 9 September 2025

9. Response to motion by Councillor Hanna on Healthwatch Oxfordshire (Pages 35 - 38)

Cabinet Member: Public Health and Inequalities

Forward Plan Ref: 2025/213

Contact: Kate Holburn, Head of Commissioning – Drug and Alcohol (Public Health)

Kate.holburn@oxfordshire.gov.uk

Report by Director of Public Health and Communities **(CA9)**

The Cabinet is RECOMMENDED to note the response to the Motion by Councillor Jane Hanna on Healthwatch Oxfordshire at Council on 9 September 2025

10. Proposed changes to the Waste Acceptance Policy (WAP) for Oxfordshire's household waste recycling centres (HWRCs) (Pages 39 - 138)

Cabinet Member: Place, Environment and Climate Action

Forward Plan Ref: 2025/217

Contact: Rachel Townsend, Circular Economy Project Officer

Rachel.townsend@oxfordshire.gov.uk

Report by Director of Environment and Highways **(CA10)**

The Cabinet is RECOMMENDED to:-

- a) Approve the adoption of the proposed changes to the Household Waste Recycling Centre Waste Acceptance Policy (Annex A).**
- b) Delay reduced opening hours and days of operation, for implementation through the new service in 2027.**
- c) Approve the introduction of the following new fees and charges commencing from January 2026**
 - o £5.50 per 1m x 1m volume for asbestos: and**
 - £15 per car visit for out of county customers.**

11. Carbon Management Plan Residual Carbon and Offsetting Policy (Pages 139 - 182)

Cabinet Member: Place, Environment and Climate Action

Forward Plan Ref: 2025/180

Contact: Sarah Gilbert, Climate Action Team Leader

Sarah.gilbert@oxfordshire.gov.uk

Report by Director of Economy and Place **(CA11)**

The Cabinet is RECOMMENDED to

- (a) Note the need for the purchase of carbon credits to offset the residual emissions in the Carbon Management Plan (CMP) to meet the council's commitment to become carbon neutral by 2030.**
- (b) Note the improved clarity of terminology and use of 'carbon neutral' to refer to the council's 2030 target for estate and operations.**
- (c) Adopt the policy outlined in Annex 1 to target high-integrity use of carbon credits that maximise local benefits.**
- (d) Note the action plan outlined in Appendix 1 of Annex 1 to enable progress towards acquiring carbon credits and support growing the market for local carbon removal projects.**

12. OxRAIL 2040: Plan for Rail strategy (Pages 183 - 370)

Cabinet Member: Infrastructure and Development Strategy

Forward Plan Ref: 2025/104

Contact: Pete Brunskill, Rail Development Lead

Pete.brunskill@oxfordshire.gov.uk

Report by Director of Economy and Place **(CA12)**

The Cabinet is RECOMMENDED to:

- (a) **Approve for publication and adopt the OxRAIL 2040: Plan for Rail (the Plan) in Annex 1 to this report (as a daughter document to the Local Transport and Connectivity Plan)**
- (b) **Delegate to the Director of Economy and Place, in consultation with the Cabinet Member for Place, Environment and Climate Action, to make final amendments to the Plan as necessary following meetings of the Place Overview and Scrutiny Committee meeting and Cabinet.**

13. Review of Member Champions (Pages 371 - 382)

Cabinet Member: Leader

Forward Plan Ref: 2025/198

Contact: Susmita Dave, Senior Policy Officer

Susmita.dave@oxfordshire.gov.uk

Report by Director of Public Affairs, Policy and Partnerships **(CA13)**

The Cabinet is RECOMMENDED to:

Propose an update to the Council's Constitution (part 8.5, Member Champion Role) to Audit and Governance Committee (26th November 2025) and agreement at Council (9th December 2025)

14. HR and Cultural Change - Quarterly Employee Data Report - Quarter 2 2025-26 (Pages 383 - 390)

Cabinet Member: Resources and Deputy Leader

Forward Plan Ref: 2025/078

Contact: Chrie Cuthbertson, Director of HR and Cultural Change

Report by Executive Director of Resources and Section 151 Officer **(CA14)**

Cabinet is **RECOMMENDED** to note the report.

15. Treasury Management Mid-Term Review 2025-26 (Pages 391 - 406)

Cabinet Member: Finance, Property and Transformation

Forward Plan Ref: 2025/034

Contact: Tim Chapple, Treasury Manager

Tim.chapple@oxfordshire.gov.uk

Report by Executive Director of Resources and Section 151 Officer **(CA15)**

Cabinet is RECOMMENDED to note the council's treasury management activity for the first half of 2025/26 and recommend Council to note council's treasury management activity in the first half of 2025/26.

16. Budget and Business Planning Report 2026/27 - 2030/31 (Pages 407 - 430)

Cabinet Member: Finance, Property and Transformation

Forward Plan Ref: 2025/015

Contact: Kathy Wilcox, Head of Corporate Finance

Kathy.wilcox@oxfordshire.gov.uk

Report by Executive Director of Resources and Section 151 Officer

The Cabinet is RECOMMENDED to:

- a) Note the report and the starting point for the 2026/27 budget;
- b) Approve a five-year period for the medium-term financial strategy to 2030/31 and ten-year period for the capital programme to 2035/36; and;
- c) Note the budget and business planning process timeline and next steps, including the late announcement of the outcome of the Fair Funding Review 2.0 consultation and the potential impact on funding over the medium term;
- d) Note the requirement for the council to set a sustainable balanced budget for 2026/27 which shows how income will equal spending plans.

17. Business Management & Monitoring Report - Performance and Risk Quarter 2 2025/26 (Pages 431 - 460)

Cabinet Member: Finance, Property and Transformation

Forward Plan Ref: 2025/101

Contact: Kathy Wilcox, Head of Corporate Finance

Kathy.wilcox@oxfordshire.gov.uk

Report by Executive Director of Resources and Section 151 Officer **(CA17)**

The Cabinet is RECOMMENDED to note the report and annexes

18. Capital Programme Approvals - November 2025 (Pages 461 - 464)

Cabinet Member: Finance

Forward Plan Ref: 2025/081

Contact: Natalie Crawford, Capital Programme Manager

Natalie.craeford@oxfordshire.gov.uk

Report by Executive Director of Resources and Section 151 Officer **(CA18)**

The Cabinet is RECOMMENDED to:

Approve a budget increase of £2.518m from £10.8m to £13.318m to the A4130 Steventon Lights scheme, which is to be funded from a combination of funding sources

19. Forward Plan and Future Business (Pages 465 - 470)

Cabinet Member: All

Contact Officer: Chris Reynolds, Senior Democratic Services Officer,
chris.reynolds@oxfordshire.gov.uk

The Cabinet Procedure Rules provide that the business of each meeting at the Cabinet is to include “updating of the Forward Plan and proposals for business to be conducted at the following meeting”. Items from the Forward Plan for the immediately forthcoming meetings of the Cabinet appear in the Schedule at **CA19**. This includes any updated information relating to the business for those meetings that has already been identified for inclusion in the next Forward Plan update.

The Schedule is for noting, but Cabinet Members may also wish to take this opportunity to identify any further changes they would wish to be incorporated in the next Forward Plan update.

The Cabinet is RECOMMENDED to note the items currently identified for forthcoming meetings.

20. For information only: Cabinet response to Scrutiny items (Pages 471 - 488)

Oxfordshire Employment Services
Our People and Culture
Part-night Lighting
Catering and Cleaning
Hire Bikes and Scooters
Oxfordshire Safeguarding Children’s Partnership Annual Report

Councillors declaring interests

General duty

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed 'Declarations of Interest' or as soon as it becomes apparent to you.

What is a disclosable pecuniary interest?

Disclosable pecuniary interests relate to your employment; sponsorship (i.e. payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the Council's area; licenses for land in the Council's area; corporate tenancies; and securities. These declarations must be recorded in each councillor's Register of Interests which is publicly available on the Council's website.

Disclosable pecuniary interests that must be declared are not only those of the member her or himself but also those member's spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.

Declaring an interest

Where any matter disclosed in your Register of Interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest. If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

Members' Code of Conduct and public perception

Even if you do not have a disclosable pecuniary interest in a matter, the Members' Code of Conduct says that a member 'must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself' and that 'you must not place yourself in situations where your honesty and integrity may be questioned'.

Members Code – Other registrable interests

Where a matter arises at a meeting which directly relates to the financial interest or wellbeing of one of your other registerable interests then you must declare an interest. You must not participate in discussion or voting on the item and you must withdraw from the meeting whilst the matter is discussed.

Wellbeing can be described as a condition of contentedness, healthiness and happiness; anything that could be said to affect a person's quality of life, either positively or negatively, is likely to affect their wellbeing.

Other registrable interests include:

- a) Any unpaid directorships

- b) Any body of which you are a member or are in a position of general control or management and to which you are nominated or appointed by your authority.
- c) Any body (i) exercising functions of a public nature (ii) directed to charitable purposes or (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union) of which you are a member or in a position of general control or management.

Members Code – Non-registrable interests

Where a matter arises at a meeting which directly relates to your financial interest or wellbeing (and does not fall under disclosable pecuniary interests), or the financial interest or wellbeing of a relative or close associate, you must declare the interest.

Where a matter arises at a meeting which affects your own financial interest or wellbeing, a financial interest or wellbeing of a relative or close associate or a financial interest or wellbeing of a body included under other registrable interests, then you must declare the interest.

In order to determine whether you can remain in the meeting after disclosing your interest the following test should be applied:

Where a matter affects the financial interest or well-being:

- a) to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
- b) a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest.

You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation.